



Pursuit Analysis  
2023

**Data Collection Period:** Calendar Year 2023

**Report Prepared by:** Robert J. Johnson, Chief of Police

## Policy 7.15 Vehicle Pursuits

V. (C) Annually, the Chief of Police will cause an analysis of all vehicle pursuits occurring during the previous year to be conducted. The analysis will be designed to determine if the current policy is being followed, whether any changes are needed in the current policy, and any training needs of the department.

### OVERVIEW

This report is a result of the analysis of our 2023 pursuit statistics. These statistics are collected through the Corsicana Police Department pursuit reports. These reports are administrative in nature and are completely separate from the offense reports which are completed for the incident. This analysis will use the data collected in those reports to provide indicators of the Department's performance. The analysis will also attempt to identify performance concerns, training needs, and areas where the Department's equipment and techniques need to be evaluated.

### VEHICLE PURSUIT POLICY CHANGES AND TPCA BEST PRACTICE

The Corsicana Police Department issued Policy 7.15 titled "Vehicle Pursuits" on October 03, 2022. This policy follows the TPCA, Best Practices Program and replaced all prior Vehicle Pursuit policies and/or directives. Below is a copy of Policy 7.15 - Vehicle Pursuits.

	CORSICANA POLICE DEPARTMENT	
	Policy 7.15 Vehicle Pursuits	
	Effective Date: 10-03-2022	Replaces:
	Approved: <i>Robert J. Johnson</i> , Chief of Police	
	Reference: TBP: 7.13, 7.14, 7.18, and 7.19	

#### POLICY

Pursuits represent a dangerous and difficult task that receives much public and legal scrutiny when accidents, injuries, or death result. Pursuing officers and supervisors must justify their actions and, once they have decided to pursue they must continuously evaluate the safety of their actions. Further, forcible measures to stop a fleeing driver, as detailed below, are prohibited except where deadly force is appropriate. Officers shall comply with all applicable portions of Policy 7.15 when they are involved in vehicle pursuits.

#### I. PURPOSE

The purpose of this policy is to establish procedures governing the operation of police vehicles, with special attention to emergencies and pursuits.

## II. DEFINITIONS

- A. **Boxing in:** A deliberate tactic by two or more pursuit vehicles to force a pursued vehicle in a specific direction or to force it to reduce speed or stop by maneuvering the pursuit vehicles in front of, behind, or beside the pursued vehicle.
- B. **Caravanning:** Direct participation in a pursuit by department vehicles other than the primary and authorized support vehicles as described in (H).
- C. **Emergency driving:** Driving in response to a life-threatening or other serious incident (based on available information) that requires emergency equipment in operation.
- D. **Emergency equipment:** Emergency lights and a siren, whistle, air horn or any other equipment designed to give intermittent signals automatically. All marked vehicles have distinctive, reflectorized decals for additional visibility. In this order, an authorized emergency vehicle is one that is equipped with emergency equipment.
- E. **Normal or routine driving:** Driving that dictates vehicle speed consistent with the normal flow of traffic, obedience to vehicle laws and posted signs, adherence to commonly understood "rules of the road."
- F. **Primary pursuit vehicle:** Normally the department vehicle that begins the pursuit or the vehicle closest to the fleeing suspect. The primary pursuit vehicle may be re-designated by order of the on-duty supervisor.
- G. **Secondary pursuit vehicle:** Normally the department vehicle that is closest to the primary pursuit vehicle.
- H. **Support vehicles:** Excluding the Supervisor vehicle, the Supervisor can allow for additional department vehicles to follow the pursuit that follow the primary pursuit vehicle at a safe distance and speed. Once the vehicles have stopped, officers in the support vehicles can provide help for the officer in the primary vehicle or they can assume the primary role if circumstances dictate.
- I. **Pursuit:** An active attempt by an officer in an authorized emergency vehicle to apprehend a suspect who is fleeing or evading apprehension, provided the officer reasonably believes that the suspect is refusing to stop and is willfully fleeing capture by high-speed driving or other evasive maneuvers. Pursuits shall be conducted only with activated emergency equipment and under circumstances outlined in this order.
- J. **Not a pursuit:** An attempt to stop a vehicle that is not fleeing, or an attempt to stop a vehicle that is refusing to stop while still obeying traffic-control devices and not exceeding the speed limit by more than ten miles per hour is not a pursuit.
- K. **Risk:** The degree of danger or hazard to the public or officers.
- L. **Roadblock:** Any method, restriction, or obstruction used to prevent free passage of vehicles on a roadway in order to stop a suspect.

## III. PROCEDURES FOR PURSUITS (TBP: 7.13)

A. Justification for pursuit:

1. Any law enforcement officer in an authorized emergency vehicle may initiate a vehicular pursuit when the suspect exhibits the intention to avoid apprehension for:
  - a. A Felony offense where violence has been used or threatened.
  - b. Driving While Intoxicated.
2. Pursuit may also be justified if the officer reasonably believes that the suspect, if allowed to flee, would present a danger to human life or cause serious injury.
3. Pursuits will not be initiated for class C traffic offenses alone.
4. The decision to initiate pursuit must be based on the pursuing officer's conclusion that the immediate danger to the officer and the public created by the pursuit is less than the immediate or potential danger to the public should the suspect remain at large.
5. In deciding whether to initiate pursuit, the officer shall take the following into consideration:
  - a. Road, weather and environmental conditions;
  - b. Risk of harm to the public as assessed by population density and vehicular and pedestrian traffic;
  - c. The relative performance capabilities of the pursuit vehicle and the vehicle being pursued;
  - d. The seriousness of the offense;
  - e. The presence of other persons in the police vehicle.

B. PRIMARY OFFICER RESPONSIBILITIES

1. The officer's primary responsibility in a pursuit is the safe operation of the vehicle.
2. Marked Corsicana Police Department units equipped with emergency equipment should operate as the primary and secondary pursuit vehicles when possible. An unmarked unit equipped and operating with emergency lights and siren will be allowed:
  - a. To operate as the secondary pursuit vehicle until relieved by marked unit by any law enforcement agency.
  - b. Initiate a pursuit only if the officer reasonably believes that the suspect, if allowed to flee, would present a danger to human life or cause serious injury. Upon the arrival of marked units, the unmarked unit will then serve in the capacity of a secondary pursuit or a support vehicle.
3. Upon engaging in a pursuit, the pursuing vehicle shall activate appropriate warning equipment.
4. The officer shall notify the dispatcher of the following:
  - a. The location of the officer and the suspect's vehicle.
  - b. The direction of travel.
  - c. The license number (and state) of the suspect's vehicle.
  - d. The description of the suspect's vehicle.
  - e. The reason for the pursuit.

5. The officers will, to the best of their ability, keep the dispatcher informed of the location and direction of travel.
6. Whenever the risk to the public or to the officer outweighs the immediate need to apprehend the suspect, the officer will terminate the pursuit.

#### C. SUPERVISOR'S RESPONSIBILITIES

1. The on-duty supervisor shall monitor the pursuit and has the responsibility to ensure that it is conducted in compliance with department policy, and includes directing officers to join or abandon pursuit, re-designating primary and support pursuing vehicles if necessary, approving or directing pursuit tactics, and terminating the pursuit.
2. The on-duty patrol supervisor shall monitor the pursuit and may respond to the location of the stopped suspect. The supervisor may end the pursuit at any time that he or she feels circumstances warrant.
3. No more than two department vehicles, excluding the Supervisor may pursue a fleeing suspect without the specific authorization of the on-duty supervisor. In authorizing additional department vehicles to pursue or to follow as a support vehicle, the supervisor shall consider:
  - a. The nature of the offense.
  - b. The number of suspects.
  - c. The number of officers currently participating as primary or support vehicles.
  - d. Any injuries or property damage already sustained as a result of the pursuit.
  - e. Any other clear, articulated facts that would justify the assignment of additional department vehicles.
4. After the incident, the supervisor shall critique the pursuit with all of the officers involved and direct participants to submit reports.
5. The on-duty supervisor at the time the pursuit was begun will retain authority over the pursuing officers of the department for the duration of the pursuit.
6. The on-duty supervisor may direct the use of tire-deflation devices, as appropriate. See paragraph F.12 below.

#### D. SUPPORTING OFFICERS' RESPONSIBILITIES

1. Normally the first back-up unit to respond shall help the primary officer in pursuing the suspect and making the arrest.
2. The secondary pursuing officer is responsible for broadcasting the progress of the pursuit and controlling the pursuit tactics. Without being tasked with these communications responsibilities, the primary officer can focus attention on the pursuit driving.

#### E. DISPATCHER'S RESPONSIBILITIES

1. Notify any available supervisor of the pursuit, clear the radio channel of non-emergency traffic, and relay necessary information to other officers and jurisdictions.

2. Record all pertinent information about the pursued vehicle.
3. Advise all other officers of the pursuit and the information given by the pursuing officer.
4. Assist in directing back-up units to strategic locations.
5. Alert all other nearby law-enforcement agencies of the pursuit and information given by pursuing officer when continuing beyond the city.
6. Query MVD, TCIC, and NCIC for license data and any warrants.

F. RULES OF PURSUITS

1. Officers shall not intentionally ram, bump, or collide with a fleeing vehicle nor shall officers pull alongside such vehicles in an attempt to force them off the road or into an obstacle unless deadly force is authorized and the risk to third parties is minimal.
2. Boxing-in shall be performed only at low speeds and under the direct authorization of the on-duty supervisor and then only if the participating officers have been trained in the technique. Blocking or vehicle intercept should only be considered in cases involving felony suspects or impaired drivers who pose a threat to the public's safety, and when officers reasonably believe that attempting a conventional enforcement stop will likely result in the driver attempting to flee in the vehicle.
  - a. The need to immediately stop the suspect vehicle or prevent it from leaving substantially outweighs the risk of injury or death to occupants of the suspect vehicle, officers or others.
  - b. All other reasonable intervention tactics have failed or reasonably appear ineffective.
  - c. Employing the blocking or vehicle intercept maneuver does not unreasonably increase the risk of danger to those involved or the public.
  - d. Employing the blocking or vehicle intercept maneuver does not unreasonably increase the risk of danger to those involved or the public.
  - e. The suspect vehicle is stopped or traveling at a low speed.
  - f. Only law enforcement vehicles should be used in this tactic
3. Caravanning is prohibited. Only two department vehicles (excluding the supervisor) shall participate in a pursuit at any time unless specifically authorized by a supervisor. The Supervisor can allow for additional department vehicles to follow the primary pursuit vehicle at a safe distance and speed. Once the vehicles have stopped, officers in the support vehicles can provide help for the officer in the primary vehicle or they can assume the primary role if circumstances dictate.
4. Officers shall not fire their weapons from a moving department vehicle or into a fleeing vehicle unless such immediate deadly force is justified
5. If the on-duty supervisor orders the pursuit to end, the primary and supporting pursuing officers shall cease immediately. Also, the pursuing officer(s) shall end the pursuit if at any time during the course of the pursuit he or she loses sight of the fleeing vehicle for more than a few seconds.

6. The use of a stationary or rolling roadblock is prohibited. (TBP: 7.18)
7. When accompanied by civilian passengers, officers shall not pursue.
8. When two vehicles are involved in pursuit, each unit shall maintain a safe distance especially when passing through intersections. Each unit involved in the pursuit shall use a different siren-sound selection, if circumstances and safety permit. The use of different siren-sound combinations can help the primary and secondary vehicles hear one another and alert motorists and bystanders that two vehicles are operating under emergency conditions.
9. Should the suspect drive in a direction opposite to the flow of traffic, the pursuing officer shall not follow the suspect in the wrong direction but instead transmit via radio detailed observations about the suspect vehicle's location, speed, and direction of travel. The pursuing officer may be able to follow the suspect on a parallel road.
10. Officers involved in a pursuit shall not try to overtake or pass the suspect's vehicle.
11. Intersections are a particular source of danger. When approaching an intersection where signal lights or stop signs control the flow of traffic, officers shall:
  - a. Slow and enter the intersection at a reduced speed and only when safe, when all other vehicles are aware of the officer's presence.
  - b. Resume pursuit speed only when safe. When using emergency lights, siren, and headlamps, the officer is requesting the right of way and does not absolutely have the right to run a red traffic light or stop sign.
12. TIRE DEFLATION DEVICES (TBP: 7.19)
  - a. Officers who have been trained in the use of tire deflation devices are authorized to deploy the devices when approved by a supervisor.
  - b. Stop Sticks are only to be used on motor vehicles such as cars and trucks. They are not to be used on motorcycles or all-terrain vehicles (ATV's) such as four-wheelers.
  - c. Deployment must be made in safety and in an area that is free of roadway obstructions and approaching traffic.
  - d. Deployment is made per manufacturer's instructions, always keeping the deploying officer safe from possible vehicular danger.
  - e. The devices must be retracted prior to departmental vehicles running over them.
  - f. Officers deploying the device will notify on-coming departmental vehicles of the deployment location so that they may slow down and avoid running over the devices.

#### G. OUT-OF-JURISDICTION PURSUITS

1. Pursuits beyond the local jurisdiction require the direct approval of the on-duty supervisor and, if approved, shall be conducted according to this order. The dispatcher shall notify the appropriate jurisdiction of the pursuit and request help.

2. Once the pursuit has entered another jurisdiction, if officers from that jurisdiction enter the pursuit, department officers shall cease their emergency driving (unless circumstances require their continued pursuit), turn off emergency equipment, and follow the pursuit while observing all posted speed limits and traffic control devices.
3. If officers from another jurisdiction pursue a suspect into our jurisdiction, department officers shall enter the pursuit only if the other agency specifically requests help and the on-duty supervisor approves the participation. Any non-pursuit assistance (including apprehension of a stopped suspect) may be provided as the circumstances dictate.
4. A fleeing suspect when arrested shall be taken before a judicial officer of the jurisdiction in which he/she was arrested. If the arrest occurred in a county that borders Navarro County, the arrestee should be taken before a magistrate in Navarro County per Art. 15.16 and 15.17 of the C.C.P.
5. When a fleeing suspect from another jurisdiction is apprehended within the city limits, the apprehending officer shall take the arrested person before a magistrate as described in Art. 15.16 and 15.17 of the Texas Code of Criminal Procedure. The on-duty Corsicana Police Supervisor shall confer with the other jurisdiction to determine which shall maintain custody of the suspect based upon the seriousness of any charges which may have occurred on Corsicana's jurisdiction.

#### H. TERMINATING PURSUITS

1. This order has noted the necessity for a pursuing officer to continuously evaluate the risks and goal of a pursuit. Under some conditions, abandoning a pursuit may prove the most intelligent decision the officer can make.
2. Officers shall discontinue a pursuit under the following circumstances:
  - a. The on-duty supervisor orders it.
  - b. The pursuing vehicle experiences an equipment or mechanical failure that renders the vehicle unsafe for emergency driving.
  - c. The pursued vehicle has outdistanced the pursuing officer such that its location is not known.
  - d. A person has been injured during the pursuit and no medical or department personnel are able to provide help.
  - e. The pursuing officer perceives a clear, unreasonable danger to officers, the fleeing suspect, or the public, and the danger created by continuing the pursuit outweighs the value of apprehending the suspect at the time.
3. Should the person(s) attempting to avoid apprehension stop the fleeing vehicle and precede on foot, the officer shall stop, give his or her location, and continue efforts to apprehend on foot. Circumstances may dictate, however, a continued pursuit in a vehicle. Support vehicles shall be dispatched in close proximity to offer assistance. The pursuing officer should be cautious, however, that the pursued vehicle may carry other persons who might assault the pursuing officers. Should
4. the individual stop and remain in the vehicle, officers will not rush the vehicle. Appropriate felony stop procedures should be used.

## V. FOLLOW-UP REQUIREMENTS (TBP: 7.14)

The on-duty supervisor shall ensure that all participating officers document their involvement in the pursuit whether or not the suspect was stopped. The initiating officer will complete a departmental Pursuit Report. Other officers involved will prepare a supplemental report documenting their participation. Reports should be completed before the end of the officer's tour of duty.

- A. The supervisor shall collect and secure all video of the pursuit and shall review the pursuit for compliance with policy and forward all documentation to the Chief of Police for review.
- B. The pursuit report with supervisory review will be forwarded to the Chief of Police. The Chief will also review the report and determine compliance with policy. The Chief of Police will inform the supervisor of his findings. Should a policy violation be identified, the Chief will direct that an investigation be conducted as necessary.
- C. Annually, the Chief of Police will cause an analysis of all vehicle pursuits occurring during the previous year to be conducted. The analysis will be designed to determine if the current policy is being followed, whether any changes are needed in the current policy, and any training needs of the department.

## PURSUIT INCIDENTS FOR 2023

The below entry shows the single pursuit incident that occurred in the calendar year 2023. A review of the pursuit actions did not reflect a pattern of excessive use of force within the Department. Each incident contains a short synopsis of the events leading to the use of force. The full context is contained in the filed offense report under the applicable service number.

23-5541

Probable Cause for Pursuit - DWI/ No Operating Headlights/Taillights/Heavy Front Damage

Officer Injury - No

Weather Conditions - Clear

Traffic Conditions - Light

Length in Time - Approximately 1 minute

Length in Distance - Approximately 0.9 miles

Maximum Speed Reached - 40 MPH

Was Pursuit Authorized - Yes, by Sgt. Dan McAninch

Number of Units Involved - 2

Was Spike System Utilized - No

Was Video Reviewed - Yes - Captain Rhodes and Lt. Morris

Did Pursuit Follow CPD Pursuit Policy - Yes

On April 8, 2023 at approximately 2238 hrs, A CPD Officer observed a vehicle traveling North on South US Hwy 287. The vehicle had heavy front-end damage, non-operating head light or tail lights. The officer observed the vehicle failing to maintain a single lane as it turned on E13th Ave. The vehicle failed to yield the right away and a traffic stop was attempted. the driver accelerated refused to pull over after the officer activated the emergency lights, followed by the siren. After a short pursuit, the suspect jumped from the vehicle and fled

on foot while the vehicle remained in gear. Officers engaged in a foot pursuit and subdued the driver of the vehicle. The suspect was charged with DWI, Evading Arrest w/vehicle, and Evading arrest Detention.

23-8773

Probable Cause for Pursuit - DWI/ No Operating Headlights/Taillights/Heavy Front Damage

Officer Injury - No

Weather Conditions - Clear

Traffic Conditions - Light

Length in Time - Approximately 1 minute

Length in Distance - Approximately 0.9 miles

Maximum Speed Reached - 55 MPH

Was Pursuit Authorized - Yes, by Sgt. Dan McAninch

Number of Units Involved - 1

Was Spike System Utilized - No

Was Video Reviewed - Yes - Captain Rhodes and Lt. Morris

Did Pursuit Follow CPD Pursuit Policy - Yes

On 6-4-23 at approximately 2133 hrs, a Corsicana Police Officer observed a red Toyota Tundra run a red light at the intersection of N. Commerce St and E. 5th Ave and another at E. 3rd Avenue and N. Commerce St. The officer activated his emergency lights at which time the driver accelerated and attempted to flee. During the pursuit the suspect vehicle, on several locations, failed to maintain single lanes. Officers were able to force the vehicle to a stop in the 1600 Blk of N. Beaton. The driver was arrested for DWI (2nd), Evading Arrest.

## Analysis

Chief of Police Robert Johnson reviewed all pursuit summaries for 2023. No major policy violations were revealed during the review of these incidents.