CORSICANA POLICE DEPARTMENT

Police Contact Data Annual Report January 1, 2011---December 31, 2011

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To: Corsicana City Council

From: Randy S. Bratton, Chief of Police

Subject: Racial Profiling Report **Date:** February 21, 2012

The Corsicana Police Department, in accordance with the Texas Racial Profiling Law (SB No. 1074), Art. 2.134 CCP, has been collecting police contact data to comply with the law. Throughout the past year, the Police Department, working very closely with the Municipal Court, has striven to ensure that the numbers reported, via citations, were as accurate as possible. The information reported in this report applies to what is referred to as Tier I information only (stops that resulted in a citation or arrest). Although there are limitations as to the interpretation of the data contained in this report, I am confident that the analysis is as accurate as possible.

The report does not include Tier II information (more detailed information about every traffic stop, every pedestrian stop, and every search regardless of whether a ticket is issued or an arrest is made). The department has met all state requirements allowing it to be exempt from Tier II reporting requirements.

In this report, are several sections, which are intended and designed to provide background information regarding the Texas Racial Profiling Law. Other sections contain information relevant to the policies adopted by the Corsicana Police Department prohibiting the practice of racial profiling among its officers, providing for a complaint system, and requiring the use of video or voice recordings on all traffic and pedestrian stops.

The department, in an effort to ensure that our personnel are not participating in racial profiling practices, adopted a policy in 2002, prohibiting racial profiling by members of the Police Department, implemented a consent search policy in 2004 and began reviewing video recordings made by officers of traffic stops.

The final components of this report provide statistical data relevant to the public contacts made during the period of 1/1/2011 and 12/31/2011. This information has been analyzed and compared to the 2010 U.S. Census data concerning the population demographics of the City of Corsicana. The 2010 U.S. Census indicated that the population of the City of Corsicana declined by 2.9% and these numbers are reflected in this report. Other analysis compares searches and traffic arrests to the total number of traffic stops conducted over the listed time period.

Assessment of the Data Analysis:

The Corsicana Police Department appears to be enforcing the traffic laws of this city and state along the lines represented by the various percentages of the population. According to our analysis, 46.6% (11,077) of our population is white and 45% (1,673 of 3,714) of our enforcement activity (citations/arrests) was of whites. The analysis shows that Blacks compose 21% (4,992) of our population and 25.3% (942 of 3,714) of our activity. Hispanics comprise 31.1% (7,392) of the population and were 28.2% (1048 of 3,714) of our activity. Asians make up .7% (166) of our population and 1.2% (43 of 3,714) of our enforcement activity. American Indians compose approximately .6% (143) of our population and were 0. 08% (3 of 3,714) of our activity. In 2010 Middle Eastern was added to the ethnic category for data collection. Middle Eastern are not represented in the city's population, however; .13% (5 of 3,714) of the stops were of Middle Eastern descent. See Chart I and Graph I for details.

A process involving active overview by Police Department staff and the Municipal Court Administrator audits the numbers contained in this report, which make up the core of the report. Additionally, independently of this number auditing process, the traffic stops are regularly reviewed to determine if the conduct of the officers performing traffic stops is in accordance with city policy. This is done to indicate that the process and the activities meant to be reviewed by this report are reliable.

The total number of stops, where traffic citations were issued or arrests were made (the only numbers that had to be accounted for under the law) was 3,714. In comparison, there were 4, 706 stops made in 2010 that resulted in citations being issued or arrests being conducted. Please refer to Chart III for further details and analysis. These numbers do not indicate the number of violations but only the number of people cited. It is possible to file more charges on a person, either by citation or arrest, during a stop, but it counts as one stop. Our numbers also do not include people where the officer was unable to determine what race a person was at the time of the stop. However, this number is so small as to not adversely affect or skew the analysis. Also, traffic stops where warnings were issued are not recorded in our analysis nor are these numbers required for this report under state law. See Chart I for a visual depiction of this data.

Included in the collection of data for 2011 was whether the officer knew the race of the individual prior to the traffic stop. Of the 3,714 traffic stops, officers knew the race of 446 which equals 12%.

Please refer to Charts I, II, and III along with Graphs I, II, and III for further details and analysis.

Summary Statement:

The findings indicate that the Corsicana Police Department does not engage in racial profiling practices.

Acknowledgements:

I wish to thank the following individuals for their individual and combined efforts to make this report meaningful, complete, concise, and correct:

Judge Mike Russell, Municipal Court Judge, City of Corsicana Sharon Jennings, Municipal Court Clerk, City of Corsicana Asst. Chief Ronny McGaha, Corsicana Police Dept. Sgt. Ladena Baggett, Corsicana Police Dept. Officer Scott DeChaume, Corsicana Police Dept. Lindy Cooper, Records Manager, Corsicana Police Dept.

Chart I 2011 Activity

DEMOGRAPHICS:

	Number	Percentage
Hispanic	7,392	31.1 %
White	11,077	46.6 %
Black	4,992	21.0 %
Asian	166	.7 %
American Indian	143	.6 %
Middle Eastern	0	0
Total	23,770	100 %

 $Numbers\ obtained\ from\ the\ U.S.\ Census\ Bureau\ 2010\ U.S.\ Census.$

TRAFFIC STOPS - CITATIONS:

	Citations	Percentage	Race Known	
Hispanic	999	28.5 %	73	7.3%
White	1,615	46.0 %	237	14.7%
Black	845	24.1 %	107	12.7%
Asian	42	1.2 %	4	9.5%
American Indian	3	.09%	0	0
Middle Eastern	5	.14%	0	0
Total	3,509	100 %	421	12.0%

Citation count obtained from Corsicana Municipal Court, non-traffic citations removed.

TRAFFIC STOPS - ARRESTS:

	Arrest/ Result of Stop	Percentage Arrested
Hispanic	80	29.2%
White	73	26.6%
Black	118	43.1%
Asian	2	.7%
American Indian	0	0
Middle Eastern	1	.4%
Total	274	100%

Numbers obtained from Corsicana Municipal Court records and CPD Racial Profile Data Sheets.

Chart II 2011 Activity

SEARCHED:

	Number Searched	Percentage of Total
Hispanic	27	33.8 %
White	22	27.5 %
Black	30	37.5 %
Asian	1	1.2 %
American Indian	0	0
Middle Eastern	0	0
Total	80	100 %

Information recorded on citations, numbers obtained from Corsicana Municipal Court records and CPD Data Sheets.

NOT SEARCHED:

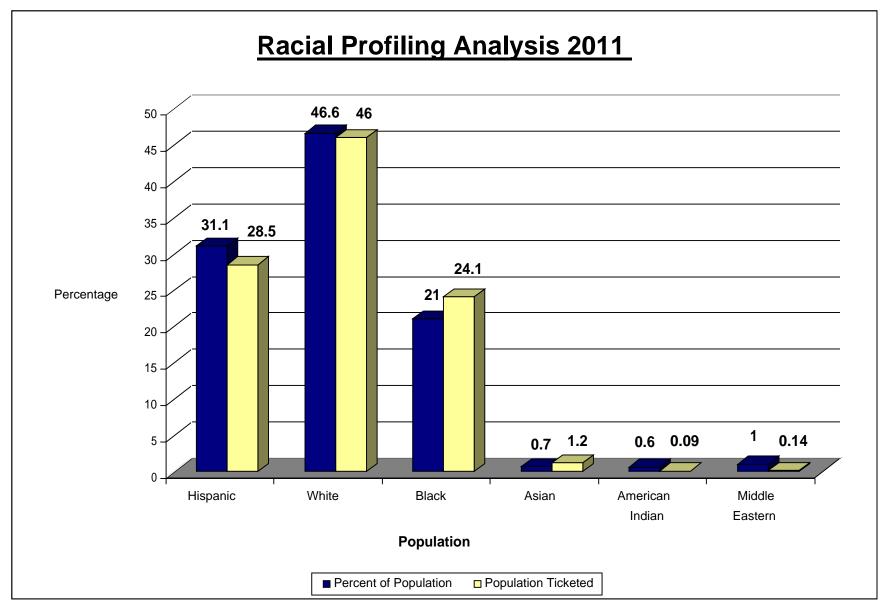
	Not Searched	% Not Searched
Hispanic	1,021	28.1 %
White	1,651	45.4 %
Black	912	25.1 %
Asian	42	1.2 %
American Indian	3	.1 %
Middle Eastern	5	.1 %
Total	3,634	100 %

Information recorded on citation, numbers obtained from Corsicana Municipal Court records and CPD Data Sheets.

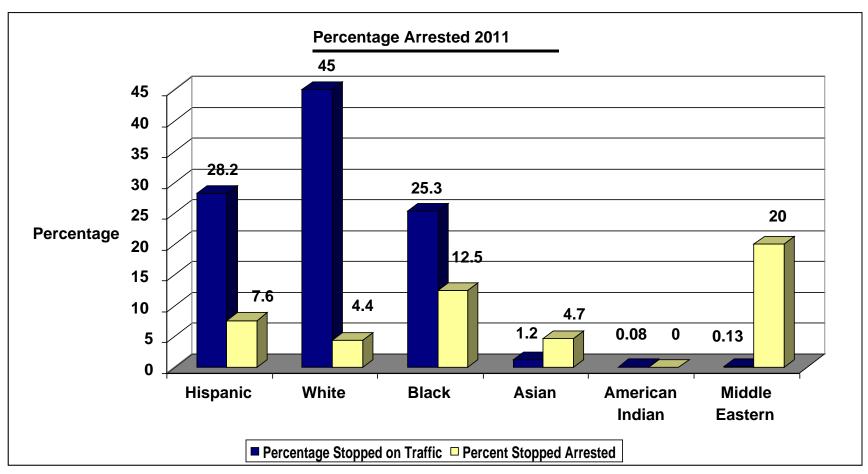
SEARCHED - COMPARISON:

	Number	Consensual	Non-Consent/
	Searched	Search	*PC
Hispanic	27	7	20
White	22	7	15
Black	30	10	20
Asian	1	0	1
American Indian	0	0	0
Middle Eastern	0	0	0
Total	80	24	56

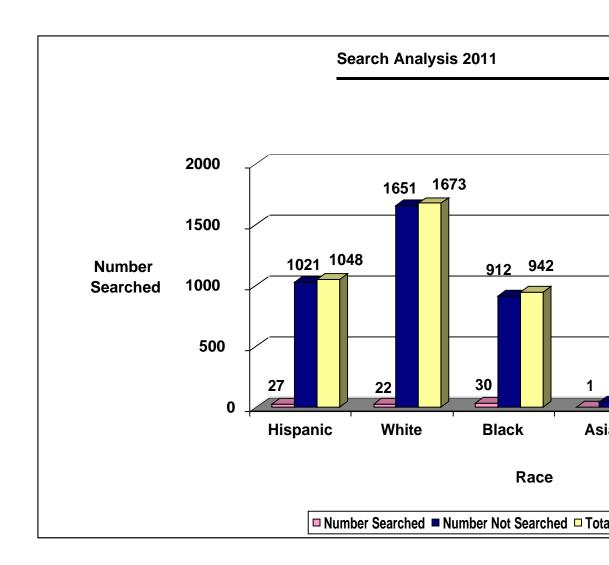
Information recorded on citation, numbers obtained from Corsicana Municipal Court records and CPD Data Sheets.. * PC- Probable Cause



Graph I



Graph II



Graph III

CHART III
Traffic Stop Citation Comparison 2011 - 2010

COMPARISON	2011		2010	
TRAFFIC STOPS:	Citations %		Citations	%
Hispanic	999	28.5 %	1,290	27.4%
White	1,615	46.0 %	2,318	49.3%
Black	845	24.1 %	1,061 22.5%	
Asian	42	1.2 %	25	.5%
American Indian	3	.09%	2	0%
Middle Eastern	5	.14%	10	.2%
Total	3,509	4,706		

II. Police Department's Vision, Mission and Value Statements

Vision Statement of the Corsicana Police Department

The Corsicana Police Department strives to become one of the most professional and effective police departments in the State by aggressively suppressing crime to create a safe community and to improve the quality of life for everyone.

Mission Statement of the Corsicana Police Department:

The Corsicana Police Department is committed to serving the community and protecting life and property with integrity and professionalism.

Value Statements of the Corsicana Police Department:

- 1. The employees of the Corsicana Police Department will consistently use **TEAMWORK** to accomplish our goals.
- 2. The employees of the Corsicana Police Department will consistently demonstrate *COMPASSION* while serving the community.
- 3. The employees of the Corsicana Police Department will consistently demonstrate *INTEGRITY* both on and off duty.
- 4. The employees of the Corsicana Police Department will consistently engage in open **COMMUNICATION** with citizens, visitors, and co-workers.

III. Responding to the Texas Racial Profiling Law

Informing the Public on the Process of Filing a Complaint with the Corsicana Police Department

(A) Educational Campaign:

In accordance with Senate Bill 1074, the Corsicana Police Department has made significant efforts to launch an educational campaign aimed at informing the public on issues relevant to the complaint process. Special emphasis has been placed on informing community members on filing a complaint relevant to racial profiling practices.

The Chief of Police has spoken at a number of community meetings where community members have been informed on efforts being made by the police department to continue banning racial profiling practices among its officers. In addition, public service announcements have been presented by all outlets of the local media providing information to the public on the department's efforts to educate and inform the public on this very important subject. The department's complaint process has been previously published on the department's Web page and will again in the near future after it has been reviewed and updated.

(B) Filing a Complaint Based on Violations of the Texas Law on Racial Profiling:

A pamphlet has been designed; printed, and distributed that fully explains the Internal Affairs/Complaint system of the department. The following information is from the pamphlet,

the complaint form, and the procedure for investigating complaints received:

UNDERSTANDING THE PROCESS:

Once an individual has filed a complaint regarding racial profiling, he/she should expect the following process to commence:

THE INTERVIEW:

A police supervisor (rank of corporal or higher) may interview the individual filing the complaint. The supervisor will ask the complainant questions about what happened. It is possible that the supervisor may be able to explain the officer(s)' actions to the complainant's satisfaction; thereby, forgoing a formal investigation.

If the supervisor is not able to satisfactorily answer the citizen's complaint, they will assist them in filing a formal complaint, if they wish. If the citizen does not wish to be assisted by the supervisor, they will be given a formal complaint pamphlet, and given instructions on

completing it.

THE INVESTIGATION:

After a formal complaint is filed, the Corsicana Police Department will investigate the alleged misconduct. The Internal Affairs Investigator is responsible for investigating all formal complaints and will talk to witnesses and visit the site of the incident if necessary.

- The Chief of Police receives all formal complaints, reviews them, logs them into the IA Log and assigns the investigation to the Internal Affairs Investigator.
- Although it is impossible to estimate how long the investigation will take, the
 complainant is advised that they can usually expect a report as to the outcome of the
 investigation in about four weeks.
- All officers will be interviewed and witnesses whom the complainant has named will be contacted and interviewed, if they agree.
- A report will then be prepared of the investigation and conclusion included.
- The Chief of Police will review the report of investigation to determine if any rule, policy, or regulation has been violated. If it is determined that a violation has occurred it will be the Chief's decision as to the appropriate discipline that will be administered.

THE FINDINGS:

The results of a complaint are called "findings". There are four possible findings:

- **Sustained** The complaint has been supported: The officer(s) involved acted improperly and may be disciplined.
- **Unfounded** The investigation found no basis to the complaint filed.
- Exonerated The police officer(s) involved acted properly and will not be disciplined; or
- **Not sustained** There was insufficient evidence to prove the complaint true or false and no further action will be taken.

The Police Chief will decide on a finding after the complaint has been reviewed. Further, the Chief will inform the complainant through an official letter of the final decision, along with the corrective action administered, if applicable.

A Commitment to Respond to the Needs of the Community

The Corsicana Police Department has made a commitment to its citizens regarding the following:

- 1. The department shall accept complaints from any person who believes he or she has been stopped or searched based on racial, ethnic or national origin profiling. No person shall be discouraged, intimidated or coerced from filing a complaint, nor discriminated against because he or she filed such a complaint.
- 2. Any employee who receives an allegation of racial profiling, including the officer who initiated the stop, shall direct the complainant to a supervisor or offer to provide them with a formal complaint packet. Any employee contacted shall provide to any person a copy of a complaint form or the department process for filing a complaint. All employees will report any allegation of racial profiling to their superior before the end of their shift.
- 3. Investigation of a complaint shall be conducted in a thorough and timely manner. All complaints will be acknowledged in writing to the initiator who will receive disposition regarding said complaint within a reasonable period of time. The investigation shall be reduced to writing and any reviewer's comments or conclusions shall be filed with the chief. When applicable, findings and/or suggestions for disciplinary action, retraining, or changes in policy shall be filed with the chief.
- 4. If a racial profiling complaint is sustained against an officer, it will result in appropriate corrective and/or disciplinary action, up to and including indefinite suspension (termination).
- 5. If there is a departmental video or audio recording of the events upon which a complaint of racial profiling is based, upon commencement of an investigation by this department into the complaint and written request of the officer made the subject of the complaint, this department shall promptly provide a copy of the recording to that officer.

Corrective Action:

It is the policy of the Corsicana Police Department that any officer who, after an internal investigation, has been found guilty of engaging in racial profiling, that one of the following disciplinary measures is taken (as per the recommendation of the Chief of Police in accordance with Civil Service laws):

- 1) Officer is suspended and as a condition of further employment with the police department is required to undergo racial sensitivity training
- 2) Officer is indefinitely suspended (terminated)

Data on Corrective Action:

The following table contains data regarding officers that have been the subject of a complaint, during the time period of 1/1/11---12/31/11, based on allegations outlining possible violations related to the Texas Racial Profiling Law. The final disposition of the case is also included.

Complaints Filed for Possible Violations of S.R. 1074 (The Texas Racial Profiling Law):

Complaint No.	Alleged Violation		Disposition of the Case	
0	0			N/A

(C) Training:

In compliance with the Texas Racial Profiling Law, the Corsicana Police Department required that all its officers adhere to all Texas Commission on Law Enforcement Officer Standards and Education (TCLEOSE) training and the Law Enforcement Management Institute of Texas (LEMIT) requirements as mandated by law.

All officers from the Corsicana Police Department have completed a TCLEOSE training and education program on racial profiling, as required by law. A person who, on September 1, 2001, held a TCLEOSE intermediate proficiency certificate, or who had held a peace officer license issued by TCLEOSE for at least two years, completed a TCLEOSE training and education program on racial profiling not later than September 1, 2003. The department has met or exceeded all training requirements mandated by law.

(D) Community Partnerships:

Although the Corsicana Police Department enjoys the support of the community, since January 1, 2002, it has made extraordinary efforts to reach out to community leaders. This effort has been well received by the Corsicana community, particularly, members of the minority community.

The Corsicana Police Department, through the City of Corsicana website and local media outlets has kept the public informed of the traffic contact data collection effort. Further, it plans to present the data analyzed, on February 21, 2012, to members of the City Council. This will be done in an effort to keep community leaders informed on the current practices of the Corsicana Police Department and in accordance with state law. In accordance with Article 2.134(b) of the Code of Criminal Procedures this report will also be submitted to the Texas Commission on Law Enforcement Officer Standards and Education not later than March 1, 2012.

Checklist:

The following requirements <u>must</u> be met by all law enforcement agencies in the State of Texas
Clearly defined act of actions that constitute racial profiling
Statement indicating prohibition of any peace officer employed by the Corsicana Police Department from engaging in racial profiling
Provide public education related to the complaint process
 Collect data (Tier 1) that includes information on a) Race and ethnicity of individual detained b) Whether a search was conducted c) If there was a search, whether it was a consent search or a probable cause search d) Whether a custody arrest took place
Produce an annual report on police contacts (Tier 1) and present this to the local governing body by March 1, 2012.
Adopt a policy, if video/audio equipment is installed, on standards for reviewing video and audio documentation.
For additional questions regarding the information presented in this report, please contact:

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